



116TH CONGRESS  
1ST SESSION

**S.** \_\_\_\_\_

To direct the Secretary of State to develop a strategy to regain observer status for Taiwan in the World Health Organization, and for other purposes.

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IN THE SENATE OF THE UNITED STATES

Mr. INHOFE (for himself and Mr. RUBIO) introduced the following bill; which was read twice and referred to the Committee on \_\_\_\_\_

*and—*  
*Sen. Menendez*  
*Sen. Brown*  
*Sen. Cornyn*  
*Sen. Markey*  
*Sen. Cassidy*  
*Sen. Lankford*  
*Sen. Boozman*

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**A BILL**

To direct the Secretary of State to develop a strategy to regain observer status for Taiwan in the World Health Organization, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. PARTICIPATION OF TAIWAN IN THE WORLD**  
4 **HEALTH ORGANIZATION.**

5 (a) FINDINGS.—Congress makes the following find-  
6 ings:

7 (1) The World Health Organization (WHO) is  
8 a specialized agency of the United Nations, charged  
9 with coordinating health efforts within the United  
10 Nations system. The World Health Assembly

1 (WHA) is the decision-making body of the WHO,  
2 which convenes annually in May to set the policies  
3 and priorities of the organization. Statehood is not  
4 a requirement for attendance at the WHA, and nu-  
5 merous observers, including non-members and non-  
6 governmental organizations, attended the most re-  
7 cent WHA in May 2018.

8 (2) Taiwan began seeking to participate in the  
9 WHO as an observer in 1997. In 2009, with strong  
10 support from successive United States Administra-  
11 tions, Congress, and like-minded WHO Member  
12 States, and during a period of improved Cross-Strait  
13 relations, Taiwan received an invitation to attend  
14 the WHA as an observer under the name “Chinese  
15 Taipei”. Taiwan received the same invitation each  
16 year until 2016, when following the election of Presi-  
17 dent Tsai-Ing Wen of the Democratic Progressive  
18 Party, Taiwan’s engagement in the international  
19 community began facing increased resistance from  
20 the People’s Republic of China (PRC). Taiwan’s in-  
21 vitation to the 2016 WHA was received late and in-  
22 cluded new language conditioning Taiwan’s partici-  
23 pation on the PRC’s “one China principle”. In 2017  
24 and 2018, Taiwan did not receive an invitation to  
25 the WHA.

1           (3) Taiwan remains a model contributor to  
2 world health, having provided financial and technical  
3 assistance to respond to numerous global health  
4 challenges. Taiwan has invested over  
5 \$6,000,000,000 in international medical and human-  
6 itarian aid efforts impacting over 80 countries since  
7 1996. In 2014, Taiwan responded to the Ebola crisis  
8 by donating \$1,000,000 and providing 100,000 sets  
9 of personal protective equipment. Through the Glob-  
10 al Cooperation and Training Framework, the United  
11 States and Taiwan have jointly conducted training  
12 programs for experts to combat MERS, Dengue  
13 Fever, and Zika. These diseases know no borders,  
14 and Taiwan's needless exclusion from global health  
15 cooperation increases the dangers presented by glob-  
16 al pandemics.

17           (4) Taiwan's international engagement has  
18 faced increased resistance from the PRC. Taiwan  
19 was not invited to the 2016 Assembly of the Inter-  
20 national Civil Aviation Organization (ICAO), despite  
21 participating as a guest at the organization's prior  
22 summit in 2013. Taiwan's requests to participate in  
23 the General Assembly of the International Criminal  
24 Police Organization (INTERPOL) have also been  
25 rejected. In May 2017, PRC delegates disrupted a

1 meeting of the Kimberley Process on conflict dia-  
2 monds held in Perth, Australia, until delegates from  
3 Taiwan were asked to leave. Since 2016, the Demo-  
4 cratic Republic of São Tomé and Príncipe, the Re-  
5 public of Panama, the Dominican Republic, Burkina  
6 Faso, and the Republic of El Salvador have termi-  
7 nated longstanding diplomatic relationships with  
8 Taiwan and granted diplomatic recognition to the  
9 PRC.

10 (5) Congress has established a policy of support  
11 for Taiwan's participation in international bodies  
12 that address shared transnational challenges, par-  
13 ticularly in the WHO. Congress passed H.R. 1794  
14 in the 106th Congress, H.R. 428 in the 107th Con-  
15 gress, and S. 2092 in the 108th Congress to direct  
16 the Secretary of State to establish a strategy for,  
17 and to report annually to Congress on, efforts to ob-  
18 tain observer status for Taiwan at the WHA. Con-  
19 gress also passed H.R. 1151 in the 113th Congress,  
20 directing the Secretary to report on a strategy to  
21 gain observer status for Taiwan at the ICAO Assem-  
22 bly, and H.R. 1853 in the 114th Congress, directing  
23 the Secretary to report on a strategy to gain ob-  
24 server status for Taiwan at the INTERPOL Assem-  
25 bly. However, since 2016 Taiwan has not received

1 an invitation to attend any of these events as an ob-  
2 server.

3 (b) AUGMENTATION OF REPORT CONCERNING THE  
4 PARTICIPATION OF TAIWAN IN THE WORLD HEALTH OR-  
5 GANIZATION.—

6 (1) IN GENERAL.—Subsection (c) of section 1  
7 of Public Law 108–235 (118 Stat. 656) is amended  
8 by adding at the end the following new paragraph:

9 “(3) An account of the changes and improve-  
10 ments the Secretary of State has made to the  
11 United States plan to endorse and obtain observer  
12 status for Taiwan at the World Health Assembly,  
13 following any annual meetings of the World Health  
14 Assembly at which Taiwan did not obtain observer  
15 status.”.

16 (2) EFFECTIVE DATE.—The amendment made  
17 by paragraph (1) shall take effect and apply begin-  
18 ning with the first report required under subsection  
19 (c) of section 1 of Public Law 108–235 that is sub-  
20 mitted after the date of the enactment of this Act.